

REGULAR SESSION, 1998

365

ଷ S

Com, Juns. For Cars. Surs. For SENATE BILL NO. 365

(By Senator JACKSON, ET AL)

PASSED <u>MARCH 14</u>, 1998 In Effect <u>90 Days From</u> Passage

RECEIVED 98 APR - 2 AN O 2 OFFICE OF ACOL VALUE SPECIFICATION STATE

ENROLLED

COMMITTEE SUBSTITUTE FOR COMMITTEE SUBSTITUTE FOR

Senate Bill No. 365

(SENATORS JACKSON, CRAIGO, WOOTON, KESSLER, ANDERSON, SNYDER, WHITE, PREZIOSO, DITTMAR, SCHOONOVER, BALL, HUNTER, SPROUSE, SHARPE, MCKENZIE, ROSS, BAILEY, CHAFIN, FANNING, HELMICK, LOVE, WALKER AND TOMBLIN, MR. PRESIDENT, original sponsors)

[Passed March 14, 1998; in effect ninety days from passage.]

AN ACT to amend and reenact sections two, three, four, five, six and eight, article thirty, chapter eighteen of the code of West Virginia, one thousand nine hundred thirty-one, as amended; and to further amend said article by adding thereto two new sections, designated sections six-a and ten, all relating to the West Virginia prepaid tuition trust fund; clarifying name of board; legislative findings; expanding definitions; board of trustees; board powers; authorizing

savings program for fees, room and board; permitting obligation of state general revenue funds if authorized by the Legislature; administrative account; expanding report and audit requirements; requiring an actuarial surplus; confidentiality of certain information; permitting board to promulgate emergency rules when changes in federal tax code or regulations require; and ensuring audit compliance with the state audit.

Be it enacted by the Legislature of West Virginia:

That sections two, three, four, five, six and eight, article thirty, chapter eighteen of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended and reenacted; and that said article be further amended by adding thereto two new sections, designated sections six-a and ten, all to read as follows:

ARTICLE 30. WEST VIRGINIA PREPAID TUITION TRUST ACT.

§18-30-2. Legislative findings and purpose.

1 The Legislature hereby finds and determines that the 2 advancement and improvement of higher education in the 3 state of West Virginia is a proper governmental function 4 and purpose of the state. The Legislature also finds that 5 the creation of a prepaid tuition trust fund, to assist 6 qualified students and their families in financing a portion 7 of the costs of attending an accredited higher education 8 institution or program in the state of West Virginia will 9 increase the number of qualified students who will seek to 10 attend the accredited higher education institutions and programs, which will be of benefit to students, families 11 12 and to the accredited higher education institutions and 13 programs, and will therefore advance and improve higher 14 education in the state of West Virginia. It is, therefore, the 15 legislative intent of this article to establish a prepaid 16tuition trust fund to assist qualified students to pay in 17 advance the costs of attending accredited higher education institutions and programs and thereby to encourage the 18 19 qualified students to attend accredited higher education

 $\mathbf{2}$

institutions and programs in the state of West Virginia.
The Legislature finds and declares that prepaid tuition
trust fund contracts neither contain nor obligate any
general revenue funds.

§18-30-3. Definitions.

1 For the purpose of this article, the following terms have

2 the meanings ascribed to them, unless the context clearly

3 indicates otherwise:

4 (a) "Accredited higher education institution or program"
5 means any accredited higher education institution or
6 accredited higher education program offered through an
7 accredited provider.

8 (b) "Beneficiary" means any intended or unintended 9 beneficiary of the prepaid tuition contract between the 10 purchaser and the board, including any beneficiary 11 designated by the purchaser, his or her agent or his or her 12 estate in the event that the intended beneficiary is unable 13 or unwilling to benefit under the terms of the trust fund.

14 (c) "Board" means the board of trustees of the prepaid15 tuition trust fund as provided in section four of this16 article.

17 (d) "Outside tuition fee" means the amount of tuition or fees, or both, payable to an accredited higher education 18 institution or program outside the state or independent 19 20state institutions or programs upon the election by a 21beneficiary to attend those institutions or programs. This 22fee shall generally be the amount of the average public 23tuition costs or fees, or both, of state institutions of higher learning as determined by the board of trustees on an $\mathbf{24}$ annual basis. 25

(e) "Prepaid tuition contract" means a contract entered
into by the board of the trust fund and a purchaser
pursuant to this article.

29 (f) "Purchaser" means an individual, corporation or

30 other entity who makes or is obligated to make payments

in accordance with a prepaid tuition contract entered intopursuant to this article.

(g) "Room and board" means the charges for lodging and
food incurred by a beneficiary while attending an accredited higher education institution or program.

36 (h) "Trust fund" means the prepaid tuition trust fund.

(i) "Tuition" means the quarter, semester or term charges
imposed by an accredited higher education institution or
program and all mandatory fees required as a condition of
enrollment by all students.

§18-30-4. Appointment of board of trustees; terms; compensation; proceedings generally.

1 (a) The board of the prepaid tuition trust fund consists 2 of nine members and shall include the secretary of education and the arts and the state treasurer, who shall serve 3 as ex officio voting members of the board, and seven other 4 members with knowledge, skill and experience in an 5 academic, business or financial field. The seven appointed 6 members shall be residents of the state. One member shall 7 8 be a representative of the university of West Virginia board of trustees selected by the board of trustees from its 9 members as defined in section one, article two, chapter 10 eighteen-b of this code and one member shall be a repre-11 sentative of the board of directors of the state college 12system selected by the board of directors from its members 13 as defined in section one, article three, chapter eighteen-b 14 15 of this code. The governor shall appoint three members from nominations as follows: One member shall be a 16 private citizen not employed by, or an officer of, the state 17 or any political subdivision of the state appointed from 18 19 one or more nominees of the speaker of the House of Delegates; one member shall be a private citizen not 20employed by, or an officer of, the state or any political 2122subdivision of the state appointed from one or more

23nominees of the president of the Senate; and one member shall represent the interests of private institutions of 24higher education located in this state who shall be ap-2526· pointed from one or more nominees of the West Virginia 27association of private colleges. The governor also shall 28 appoint two members who are representatives of the 29public. The public members and the member representing 30 the interests of private institutions of higher education 31shall be appointed by the governor with the advice and 32consent of the Senate.

5

33 (b) Appointed members shall serve a term of five years 34 and may be reappointed at the expiration of their terms. 35 In the event of a vacancy among appointed members, the 36 governor shall appoint a person representing the same 37 interests to fill the unexpired term. Of the initial appoint-38 ments, the governor shall appoint one member to a oneyear term, one member to a two-year term, one member to 39 40 a three-year term, one member to a four-year term and one member to a five-year term. Thereafter, all terms 41 42shall be for five years.

43 (c) Members of the board of trustees shall serve without 44 compensation, but for the first twelve months after the 45 effective date of this section members shall be reimbursed 46 by the state treasurer's office for expenses, including 47 travel expenses, actually incurred by a member in the 48 official conduct of the business of the board at the same 49 rate as is paid the employees of the state. Thereafter, the 50 state treasurer may charge back to the trust fund as 51administrative expenses all expenses, including travel 52expenses, actually incurred and paid to board members for the conduct of their official duties. 53

(d) The state treasurer is the trustee chairman and
presiding officer of the board, and may appoint such other
employees as the board considers advisable or necessary.
A majority of the members of the board constitute a
quorum for the transaction of the business of the trust

59 fund.

§18-30-5. Powers of the board.

In addition to the powers granted by any other provision of this article, the board has the powers necessary or convenient to carry out the purposes and provisions of this article, the purposes and objectives of the trust and the powers delegated by any other law of the state or any executive order of the state including, but not limited to, the following express powers:

8 (a) To adopt and amend bylaws;

9 (b) To propose legislative rules for promulgation in 10 accordance with the provisions of article three-a, chapter 11 twenty-nine-a of this code to effectuate the purposes of 12 this article: *Provided*, That the board may promulgate 13 emergency rules only when changes in the federal tax code 14 or changes in federal regulations contravene the current 15 rules of the prepaid tuition trust fund board of trustees;

16 (c) To invest any of its funds at the board's discretion, 17 with the West Virginia investment management board in accordance with the provisions of article six, chapter 18 19 twelve of this code. Any investments made under this 20article shall be made with the care, skill, prudence and 21diligence under the circumstances then prevailing that a 22prudent person acting in a like capacity and familiar with 23such matters would use in the conduct of an enterprise of a like character and with like aims. Fiduciaries shall 24diversify plan investments to the extent permitted by law 2526so as to minimize the risk of large losses, unless under the 27circumstances it is clearly prudent not to do so;

(d) To execute contracts and other necessary instru-ments;

30 (e) To enter into prepaid tuition contracts;

(f) To impose reasonable limits on the number of prepaidtuition contract purchasers participating in the trust fund

33 at any given period of time;

(g) To impose reasonable requirements for residency for
qualified beneficiaries at the time of purchase of the
prepaid tuition contract. However, nothing in this
subdivision may be construed to establish residency
requirements for matriculation at state institutions of
higher education;

(h) To contract for necessary goods and services, to
employ necessary personnel and to engage the services of
private persons for administrative and technical assistance in carrying out the responsibilities of the trust fund;

(i) To solicit and accept gifts, including bequests or other
testamentary gifts made by will, trust or other disposition,
grants, loans and other aids from any source or to participate in any other way in any federal, state or local governmental programs in carrying out the purposes of this
article;

(j) To define the terms and conditions under which
payments may be withdrawn from the trust fund and
impose reasonable charges for the withdrawal: *Provided*,
That payments made by employers on behalf of beneficiaries selected by their employees are considered fully
vested in the employees from time of receipt of the payments by the board;

57 (k) To devise and offer to purchasers other educational
58 savings programs, such as the purchase of books, fees,
59 room and board and other educational supplies;

60 (1) To impose reasonable time limits on the use of the61 benefits provided by the program;

62 (m) To provide for the receipt of contributions to the63 trust fund in lump sums or installment payments; and

64 (n) To establish other policies, procedures and criteria
65 necessary to implement and administer the provisions of
66 this article.

§18-30-6. West Virginia prepaid tuition trust created.

(a) There is continued within the accounts held by the
 state treasurer the prepaid tuition trust fund account to be
 administered by the board until and unless the Legislature
 determines otherwise, and titled the "Prepaid Tuition
 Trust Fund".

6 (b) The location of the trust fund is the state treasurer's 7 office, and the facilities of the state treasurer shall be used 8 and employed in the administration of the trust fund 9 including, but without limitation thereto, the keeping of 10 records, the management of bank accounts and other 11 investments, the transfer of funds and the safekeeping of 12 securities evidencing investments.

(c) Payments received by the board from purchasers on
behalf of beneficiaries or from any other source, public or
private, shall be placed in the trust fund.

(d) The corpus, assets and income of the trust fund donot constitute public funds of the state.

(e) The trust fund, through the trustee chairman, is
authorized to receive any gift or transfer of property, real
or personal of any nature, from any source as may be
approved by the board, or any terms and conditions as
may be imposed by the board: *Provided*, That all property
received by the trust shall be converted into cash within
ninety days of receipt.

25(f) The board shall cause an actuarial study to be $\mathbf{26}$ periodically performed to ensure that sufficient funds are 27being deposited to the fund to meet the obligations of the 28 trust fund. Specifically, the board shall annually evaluate or cause to be evaluated, the actuarial soundness of the 29trust fund. If the board finds that additional contribu-30 tions are needed in order to preserve the actuarial sound-31 ness of the fund, it may adjust the terms of preexisting 32 33 and subsequent prepaid tuition contracts to ensure the 34 fund's soundness: Provided, That any necessary adjust-

ment to preexisting contracts may only be assessed on
future payments and not retroactively upon previous
payments made by the purchaser or donors to the trust
fund. There may be no obligation of state general revenue
funds to the trust fund for any purpose whatsoever, unless
authorized by the Legislature.

(g) The board shall build and maintain in the prepaid
tuition trust fund an actuarial surplus, at a level recommended by the actuaries, to ensure appropriate funding
for the trust fund.

(h) In order to fulfill the charitable and public purposes
of this article, neither the income nor the property of the
trust fund is subject to taxation by the state or any of its
political subdivisions.

49(i) The board may propose rules to provide for the 50 withdrawal and disbursement of contract funds on an 51actuarially sound basis. The board may propose rules to 52provide a tuition guarantee for beneficiaries attending 53 state institutions of higher education: *Provided*. That this 54 rule may not be promulgated as an emergency rule subject 55 to oversight by the legislative oversight commission on 56education accountability as provided by section eleven, 57article three-a, chapter twenty-nine-a of this code.

§18-30-6a. Prepaid tuition trust fund administrative account.

There is hereby created a separate account within the 1 $\mathbf{2}$ state treasurer's office to be known as the prepaid tuition 3 trust fund administrative account for the purposes of 4 implementing and maintaining the trust fund accounts pursuant to this article. The board may charge against the 5 6 fees collected and interest earned from the trust fund 7 accounts, amounts as are reasonable and customary for the state treasurer to fund the administrative costs of 8 maintaining the trust fund accounts. The charges shall be 9 deposited into the prepaid tuition trust fund administra-10tive account. The charges shall be disclosed quarterly, 11

beginning the first day of January, one thousand nine 12

13 hundred ninety-nine, to the joint committee on govern-

14 ment and finance and the legislative oversight commission

15 on education accountability. Expenditures from the fund

16 are authorized from collections subject to appropriations

17made by the Legislature.

§18-30-8. Report and account; annual audit.

(a) In addition to any other requirements of this article, 1

2 the board shall:

3 (1) Provide annually summary information on the 4 financial condition of the trust fund to all purchasers of 5 prepaid tuition contracts;

6 (2) Prepare or cause to be prepared a quarterly report on the status of the program and provide a copy of the report 7 to the joint committee on government and finance and the 8 legislative oversight commission on education account-9 10 ability;

11 (3) Prepare, or cause to be prepared, an annual accounting and actuarial report of the trust fund and transmit a 12copy of the report to the governor, the president of the 1314 Senate, the speaker of the House of Delegates and the legislative oversight commission on education account-15 16 ability; and

(4) Make all necessary and appropriate arrangements 17 18 with accredited higher education institutions and pro-19 grams in order to fulfill its obligations under the prepaid 20tuition contracts. The arrangements shall include the 21satisfaction by the trust fund of current applicable tuition and fee charges on behalf of a beneficiary to the accred-2223ited higher education institution or program.

24(b) All accounts of the board, including the trust fund 25accounts, are subject to an annual external audit by an 26accounting firm, selected by the board, of which all 27members or partners assigned to head the audit are

28 members of the American institute of certified public
29 accountants. The audit shall comply with the require30 ments of section thirty-three, article two, chapter five-a of
31 this code.

§18-30-10. Confidentiality.

ş

- 1 Any information that would tend to disclose the identity
- 2 of a beneficiary, purchaser or donor is exempt from the
- 3 provisions of chapter twenty-nine-b of this code.

That Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee

Chairman House Committee

Originated in the Senate.

Ip effect ninety days from passage.

Clerk of the Senate

the House of Delegates Clerk of

President of the Senate

Speaker House of Delegates

Speaker House of Delegates

Governor

PRESENTED TO THE

GOVERNOR .8 3 31 Date. Time_ 10 î